

# Renewable Energy Policy Brief

# ARGENTINA

JUNE 2015

### Copyright © IRENA 2015

Unless otherwise stated, this publication and material featured herein are the property of the International Renewable Energy Agency (IRENA) and are subject to copyright by IRENA.

Material in this publication may be freely used, shared, copied, reproduced, printed and/or stored, provided that all such material is clearly attributed to IRENA and bears a notation that it is subject to copyright (© IRENA), with the year of the copyright.

Material contained in this publication attributed to third parties may be subject to third party copyright and separate terms of use and restrictions, including restrictions in relation to any commercial use.

This publication should be cited as: 'IRENA (2015), Renewable Energy Policy Brief: Argentina; IRENA, Abu Dhabi'.

### **About IRENA**

The International Renewable Energy Agency (IRENA) is an intergovernmental organisation that supports countries in their transition to a sustainable energy future, and serves as the principal platform for international co-operation, a centre of excellence, and a repository of policy, technology, resource and financial knowledge on renewable energy. IRENA promotes the widespread adoption and sustainable use of all forms of renewable energy, including bioenergy, geothermal, hydropower, ocean, solar and wind energy, in the pursuit of sustainable development, energy access, energy security and low-carbon economic growth and prosperity. www.irena.org

### Acknowledgement

Authors: Miquel Muñoz Cabré (IRENA consultant); Alvaro Lopez-Peña, Ghislaine Kieffer, Arslan Khalid and Rabia Ferroukhi (IRENA).

For further information or to provide feedback, please contact IRENA's Policy Unit, P.O. Box 236, Abu Dhabi, United Arab Emirates; Email: <u>info@irena.org</u> This brief is available for download from <u>www.irena.org/Publications</u>.

#### Disclaimer

This publication and the material featured herein are provided "as is", for informational purposes.

All reasonable precautions have been taken by IRENA to verify the reliability of the material featured in this publication. Neither IRENA nor any of its officials, agents, data or other, third-party content providers or licensors provides any warranty, including as to the accuracy, completeness, or fitness for a particular purpose or use of such material, or regarding the non-infringement of third-party rights, and they accept no responsibility or liability with regard to the use of this publication and the material featured therein.

The information contained herein does not necessarily represent the views of the Members of IRENA, nor is it an endorsement of any project, product or service provider. The designations employed and the presentation of material herein do not imply the expression of any opinion on the part of IRENA concerning the legal status of any region, country, territory, city or area or of its authorities, or concerning the delimitation of frontiers or boundaries.

# 1. Policy

## Electricity

Argentina has a **target** to reach 8% of renewable electricity generation by 2016, established in 2006 by <u>Law 26190</u>.

In order to reach its target, in 2009 Argentina launched an **auction** through its national energy company (ENARSA). The auction, known as "GENREN" aimed to deploy 1000MW of renewable electricity capacity distributed among technologies as follows: 500 MW of wind energy; 150 MW of liquid biofuel-fired power generation; 120 MW of solid urban waste; 100 MW of biomass; 60 MW of small hydro; 30 MW of geothermal; 20 MW of solar; and 20 MW of biogas. GENREN offered a 15vear Power Purchase Agreement (PPA) denominated in USD. In 2011. Resolution 108 allowed for direct contracting of renewable energy capacity, also with 15-year PPAs denominated in USD.

Prior to the GENREN auction, the 2006 Law 26190 provided 15-year feed-in tariffs for all renewable energy sources. Tariffs were as follows: USD 0.29<sup>1</sup>/kWh for solar PV and USD 0.005/kWh for wind, geothermal (<30MW), tidal and waves, biomass, biogas, and small hydro (<30MW). The tariff was to be funded from a Fiduciary Fund for Renewable Energy, financed by a tax on electricity of USD 0.10 /MWh, levied on large distribution and wholesale companies. Law 26190 superseded Law 25019 of 1998, which promoted exclusively wind and solar energy and had established a feed-in tariff of USD 0.01 USD/kWh for wind.

In 2005 Argentina created the <u>National</u> <u>Strategic Plan for Wind Energy</u>. The plan, which was not implemented, aimed to install 300MW of wind power in three years with 80% local component. The plan also contemplated the elaboration of a national wind Atlas and has resulted in a measurement campaign in collaboration with the Regional Centre for Wind Energy (CREE) and financed by the Federal Investment Corporation (CFI).

**Fiscal incentives** were included in both <u>Law</u> <u>26190</u> and its predecessor <u>Law 25019</u>, which allowed for deferred tax payments and

provided 15 years of "fiscal stability" to existing projects whereby, during that period, the overall fiscal burden of renewable energy projects cannot be increased by means of augmented, modified, new or additional taxes and fees. <u>Decree 562/2009</u>, which regulates <u>Law 26190</u>, provided for accelerated depreciation and for VAT refunds after 3 years.

Federal laws on renewable energy invites provinces to adhere to the legislation and develop their own **province-level incentives**. For instance, <u>Decree 562/2009</u> developing Law 26190 of 2006 invited provinces to adhere to <u>Law 25019</u> and to establish provincial fiscal incentives such as exemptions from revenue tax, local and administrative fees and property taxes. Some province-level policies include:

- Province of Buenos Aires <u>Law 12603</u> of 2001 exempts renewable energy projects from property tax for 10 years, provides USD 10/MWh for 10 years, and facilitates financing through long-term low-interest loans from the Buenos Aires Province Bank.
- Province of Chubut <u>Law 4389</u> of 1998 exempts renewable energy projects from province taxes for 10 years and provides USD 5/MWh for wind power complying with a set of local content requirements
- Province of Mendoza <u>Law 7822</u> of 2008 sets a target of 15% renewable electricity consumption by 2023 and provides exemption from provincial taxes to renewable energy projects.
- Province of Misiones <u>Law 4439</u> of 2008 establishes a provincial framework for the promotion of renewable energy and creates a fund for the promotion of renewable energy and biofuels.
- Province of Neuquén <u>Law 2596</u> of 2008 provides additional USD 1/MWh<sup>2</sup> for 15 years.
- Province of Santa Cruz <u>Law 2796</u> of 2005 provides exemption from property tax and all province taxes

<sup>&</sup>lt;sup>1</sup> Feed-in tariffs were set in local currency. Conversions to USD use the exchange rate the day the law was approved. The unconverted figures in this paragraph are as follows: 0.9ARS/kWh; 0.015 ARS/kWh; 0.30ARS/MWh; 0.01 ARS/kWh <sup>2</sup> Set in local currency, conversion rate as of date of the law for this and all the following Province-level incentives.

during ten years to the manufacturing of renewable energy equipment. It also establishes a subsidy of USD 3.45-10.30/MWh. Both the exemption and subsidy are variable depending on the percentage of local content.

The **definition of hydropower** is up to 30MW for the purposes of policy support under <u>Law</u> <u>26190</u>. Provincial incentives may set other thresholds. For example, Province of Santa Cruz <u>Law 2796</u> applies to hydropower installations up to 15 MW. Larger than 30MW hydropower projects are considered on a case-by-case basis, involving the relevant provinces and, in most cases, the federal government.

## Transport

Argentina has a 10% **blending mandate** for biodiesel (<u>Resolution 390/2014</u>) and bioethanol (<u>Resolution 44/2014</u>).

The cornerstone of biofuel policy in Argentina is the Biofuels Law (Law 26093) of 2006 and the <u>Decree 109/2007</u> regulating it. The Biofuels Law applies to biodiesel, bioethanol and biogas. It originally set a blending mandate of 5% for bioethanol and 5% for biodiesel blend effective in 2010. The bioethanol mandate was increased in September 2014 to 10% (Resolution 390/2014). The biodiesel mandate was increased to 7% in 2010 (<u>Resolution 554/2010</u>) and to 10% in 2014 (<u>Resolution 390/2014</u>).

Under the Biofuels Law two regimes were established, the "Regulatory Framework" (Chapter I) and the "Promotion Framework" (Chapter II). The regulatory framework regulates the rules and responsibilities of producers. The "Promotion Framework" grants fiscal and other benefits but, after 2010, those benefiting from the "promotion framework" have to sell their production at regulated prices in order to fulfill the national mandates. In practice, blending most producers did not choose the benefits of the "Promotion Framework" and focused instead on the export market under the "regulatory framework." The resulting lack of sufficient production capacity under the regulated "Promotion Framework" lead to a potential shortage to fulfill the biodiesel blending mandate. This was resolved by an agreement (<u>Resolution 7/2010</u>) between the industry and the government establishing individual and collective quotas for biodiesel producers to supply the Argentinean market. This agreement has been extended and renewed since, reflecting changes in the export market. <u>Law 26.334</u> of 2007 on Bioethanol included sugar producers under the Biofuels Law.

Argentina offers **fiscal incentives** for the production and export of biofuels. The 2001 Biodiesel Competitiveness Plan (<u>Decree 1396</u>) aimed at promoting investment in biodiesel facilities through exemptions from a fuel tax<sup>3</sup> and the capital gains tax. Local authorities were encouraged to provide additional tax exemptions on production and storage facilities. Local authorities are also responsible for final permitting. <u>Decree 1396</u> has been credited with the establishment of biodiesel producing facilities in major grain ports. The <u>Biofuels Law</u> provides exemption from a fuel tax<sup>4</sup> and other fees for biofuels intended to fulfill the blending quotas

Differential export taxes for biofuels versus other products derived from the same feedstock promoted the export of biofuels, especially biodiesel. For example, in 2008 export taxes were 35% for soy bean, 32% for soy oil, but only 5% for biodiesel.<sup>5</sup> <u>Resolution 126/2008</u>, changed the biodiesel export tax to a nominal 20%. In May 2014, the biodiesel export tax was reduced to 11% (Law 26.942).

Some provinces also enacted tax exemptions and other incentives for biofuel producing facilities following the <u>Biofuels Law</u>, such as Province of Buenos Aires <u>Law 13.719</u>, Province of Córdoba <u>Law 9.397</u>, and Province of Misiones <u>Law 4439</u>.

An interesting feature for biodiesel and biogas producers is that they can choose to benefit from the <u>Biofuels Law</u>, or from <u>Law 26190</u> on production of renewable electricity, notably the 150MW of liquid biofuel-fired power generation auctioned under <u>GENREN</u> and direct contracts through <u>Resolution 108</u>.

## Energy Access

In 1999 Argentina launched the PERMER programme for rural electrification with renewable energy. PERMER was financed through a World Bank loan (USD 30 million), a

<sup>&</sup>lt;sup>3</sup> Fuel transfer tax

<sup>&</sup>lt;sup>4</sup> Fuel transfer tax

<sup>&</sup>lt;sup>5</sup> Topalian & Lanardonne. "El Marco Regulatorio de los Biocombustibles en la República Argentina"

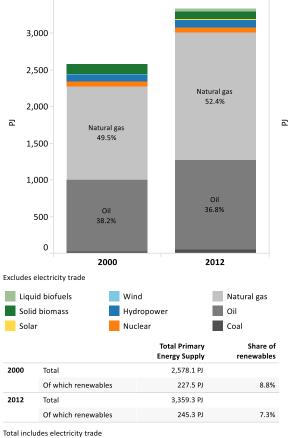
UNEP grant (USD 10 million), federal and provincial governments, and contributions from concession companies and users.

PERMER provides companies a 15-year concession to install and maintain subsidized renewable energy systems. For residential systems 79% of the cost is subsidized by PERMER. Users pay about 2% of the

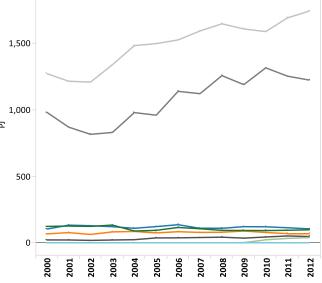
installation cost upfront, and the remaining 19% is covered by the concession company, which then recovers the investment plus O&M costs through a flat monthly fee for the duration of the concession.

At the end of 2012 PERMER had resulted in the electrification of 1894 public schools, 361 public service facilities and 25071 households.

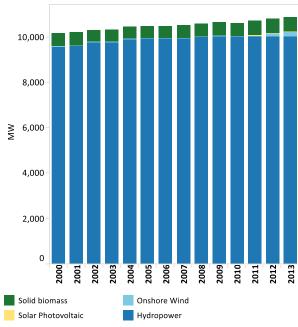
# 2. Statistics



## **Total Primary Energy Supply**

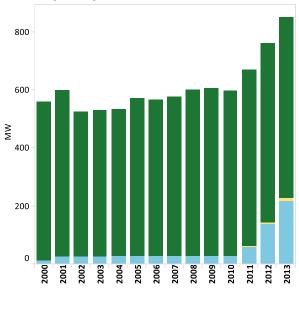


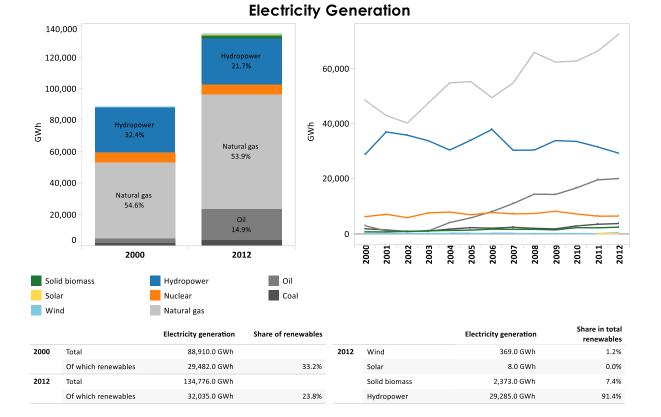
		Total Primary Energy Supply	Share in total renewables
2012	Wind	1.3 PJ	0.5%
	Solar	0.0 PJ	0.0%
	Liquid biofuels	40.1 PJ	16.4%
	Solid biomass	98.4 PJ	40.1%
	Hydropower	105.4 PJ	43.0%

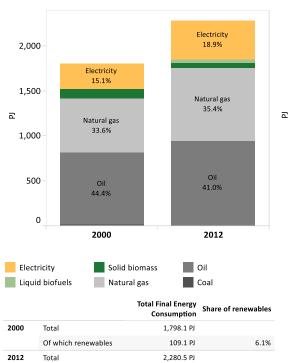


## **Renewable Power Capacity**

2







#### **Total Final Energy Consumption** 1,000

		Total Final Energy Consumption	Share in total renewables
2012	Liquid biofuels	38.8 PJ	39.8%
	Solid biomass	58.7 PJ	60.2%

Sources for these statistics: IRENA, IEA, UN

97.5 PJ

4.3%

Of which renewables

# **Renewable Energy Policy Briefs**

This brief is part of an IRENA series providing a comprehensive and timely summary of renewable energy policies in Latin America (including Argentina, Belize, Bolivia, Brazil, Chile, Colombia, Costa Rica, Ecuador, El Salvador, Guatemala, Guyana, Honduras, Mexico, Nicaragua, Panama, Paraguay, Peru, Suriname, Uruguay, and Venezuela).

The brief brings together the most up-to-date information on renewable energy public policies for the power, heating and transport sectors, and also includes a section on energy access policies. The objective of this brief is not to provide an assessment of the reported policies. The brief is primarily based on the information contained in the <u>IEA/IRENA Joint Policies and Measures Database</u>, complemented with information drawn from: (i) additional existing legislation, (ii) official government sources such as plans, reports and press releases, and (iii) input from country policymakers and experts. While the brief focuses on policies at the national level, sub-national policies are also included where relevant. Specific projects or programmes implemented by actors such as international organisations, development partners and the private sector are beyond the scope of this brief.

The information contained in this document is posted on IRENA's <u>REsource</u> web portal, will be used to update the <u>IEA/IRENA Joint Policies and Measures Database</u>, and will form the basis of IRENA's future policy work in Latin America.



www.irena.org

Copyright © IRENA 2015